

Executive Director Decision

2025/018/R

of 15 September 2025

issuing the following:

**Amendment 3 to Issue 1 of the Acceptable Means of Compliance and Guidance Material
to Commission Implementing Regulation (EU) 2019/947**

‘AMC and GM to Regulation (EU) 2019/947 — Issue 1, Amendment 3’

THE EXECUTIVE DIRECTOR OF THE EUROPEAN UNION AVIATION SAFETY AGENCY (EASA),

Having regard to Regulation (EU) 2018/1139¹, and in particular Articles 76(3) and 104(3)(a) thereof,

Whereas:

- (1) Acceptable means of compliance (AMC) are non-binding standards issued by EASA, which are used by persons and organisations to demonstrate compliance with Regulation (EU) 2018/1139 and with the delegated and implementing acts adopted on the basis thereof, or with the certification specifications (CSs) and detailed specifications (DSs).
- (2) Guidance material is non-binding material issued by EASA, which helps to illustrate the meaning of delegated or implementing acts or certification specifications (CSs) and detailed specifications (DSs), and which is used to support the interpretation of Regulation (EU) 2018/1139, of the delegated and implementing acts adopted on the basis thereof, and of CSs and DSs.
- (3) With Decision 2019/021/R² of 9 October 2019, the Executive Director issued Acceptable Means of Compliance and Guidance Material to Commission Implementing Regulation (EU) 2019/947³.

¹ Regulation (EU) 2018/1139 of the European Parliament and of the Council of 4 July 2018 on common rules in the field of civil aviation and establishing a European Union Aviation Safety Agency, and amending Regulations (EC) No 2111/2005, (EC) No 1008/2008, (EU) No 996/2010, (EU) No 376/2014 and Directives 2014/30/EU and 2014/53/EU of the European Parliament and of the Council, and repealing Regulations (EC) No 552/2004 and (EC) No 216/2008 of the European Parliament and of the Council and Council Regulation (EEC) No 3922/91 (OJ L 212, 22.8.2018, p. 1) (<http://data.europa.eu/eli/reg/2018/1139/oj>).

² Executive Director Decision 2019/021/R of 9 October 2019 issuing Acceptable Means of Compliance and Guidance Material to Commission Implementing Regulation (EU) No 2019/947 — ‘Rules and procedures for the operation of unmanned aircraft’ (<https://www.easa.europa.eu/document-library/agency-decisions/ed-decision-2019021r>).

³ Commission Implementing Regulation (EU) 2019/947 of 24 May 2019 on the rules and procedures for the operation of unmanned aircraft (OJ L 152, 11.6.2019, p. 45) (<https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32019R0947&qid=1641402321688>).

- (4) EASA shall, pursuant to Article 4(1)(a) of Regulation (EU) 2018/1139, reflect the state of the art and the best practices in the field of aviation and update its Decisions, taking into account worldwide aviation experience and scientific and technical progress in the respective fields.
- (5) Based on the feedback received by stakeholders regarding the application of the AMC and GM developed to support the implementation of Commission Implementing Regulation (EU) 2019/947, the Joint Authorities for Rulemaking on Unmanned Systems (JARUS) developed a new version of the specific operation risk assessment, namely 'SORA 2.5'. The document has been developed with the contribution of EASA and several EU NAAs, as well as EU industry stakeholders, and has been publicly consulted by JARUS.
- (6) Since 'SORA 2.5' has been publicly consulted by JARUS, EASA, pursuant to Article 115(1)(c) of Regulation (EU) 2018/1139 and Article 6 of the EASA Rulemaking Procedure⁴, consulted its Advisory Bodies (ABs) on the content of this Decision through NPA 2024-107⁵ and considered the comments received,

HAS DECIDED:

Article 1

The Annex to Decision 2019/021/R of the Executive Director of the Agency of 9 October 2019 is amended as laid down in the Annex (AMC & GM to Regulation (EU) 2019/947 — Issue 1, Amendment 3) to this Decision.

Article 2

Amendment 3 to Issue 1 of the AMC and GM to Commission Implementing Regulation (EU) 2019/947 concerning 'SORA 2.5' shall enter into force on the day following that of its publication in the Official Publication of EASA

Issue 1 of the AMC and GM to Commission Implementing Regulation (EU) No 2019/947, issued with Decision 2019/021/R⁶ concerning 'SORA 2.0', shall remain in force.

Cologne, 15 September 2025

For the European Union Aviation Safety Agency

The Executive Director

Florian GUILLERMET

⁴ EASA is bound to follow a structured rulemaking process as required by Article 115(1) of Regulation (EU) 2018/1139. Such a process has been adopted by the EASA Management Board (MB) and is referred to as the 'Rulemaking Procedure'. See MB Decision No 01-2022 of 2 May 2022 on the procedure to be applied by EASA for the issuing of opinions, certification specifications and other detailed specifications, acceptable means of compliance and guidance material ('Rulemaking Procedure'), and repealing Management Board Decision No 18-2015 ([EASA MB Decision No 01-2022 on the Rulemaking Procedure, repealing MB Decision 18-2015 \(by written procedure\)](https://www.easa.europa.eu/en/document-library/decisions/mb-decision-01-2022) | EASA (europa.eu)).

⁵ <https://www.easa.europa.eu/en/document-library/notices-of-proposed-amendment/focused-consultations/npa-2024-107>

⁶ Executive Director Decision 2019/021/R of 9 October 2019 issuing Acceptable Means of Compliance and Guidance Material to Commission Implementing Regulation (EU) No 2019/947 — 'Rules and procedures for the operation of unmanned aircraft' (<https://www.easa.europa.eu/en/document-library/agency-decisions/ed-decision-2019021r>).

