

Executive Director Decision

2025/009/R

of 7 July 2025

issuing the following:

**Amendment 12 to Issue 1 of the Acceptable Means of Compliance and Guidance Material to
Commission Regulation (EU) No 139/2014**

**‘AMC & GM to the Authority, Organisation and Operations Requirements for Aerodromes —
Issue 1, Amendment 12’**

— — —

‘Ground handling’

THE EXECUTIVE DIRECTOR OF THE EUROPEAN UNION AVIATION SAFETY AGENCY (EASA),

Having regard to Regulation (EU) 2018/1139¹, and in particular Articles 76(3) and 104(3)(a) thereof,

Whereas:

- (1) Acceptable means of compliance (AMC) are non-binding standards issued by EASA, which are used by persons and organisations to demonstrate compliance with Regulation (EU) 2018/1139 and with the delegated and implementing acts adopted on the basis thereof.
- (2) Guidance material (GM) is non-binding material issued by EASA, which helps to illustrate the meaning of delegated or implementing acts or certification specifications and detailed specifications, and which is used to support the interpretation of Regulation (EU) 2018/1139, and of the delegated and implementing acts adopted on the basis thereof.
- (3) With Decision 2014/012/R of 27 February 2014, the Executive Director adopted AMC and GM to Commission Regulation (EU) No 139/2014 (‘AMC/GM for Aerodromes — Initial Issue’).
- (4) EASA shall, pursuant to Article 4(1)(a) of Regulation (EU) 2018/1139, reflect the state of the art and the best practices in the field of aviation and update its Decisions, taking into account worldwide aviation experience and scientific and technical progress in the respective fields.

¹ Regulation (EU) 2018/1139 of the European Parliament and of the Council of 4 July 2018 on common rules in the field of civil aviation and establishing a European Union Aviation Safety Agency, and amending Regulations (EC) No 2111/2005, (EC) No 1008/2008, (EU) No 996/2010, (EU) No 376/2014 and Directives 2014/30/EU and 2014/53/EU of the European Parliament and of the Council, and repealing Regulations (EC) No 552/2004 and (EC) No 216/2008 of the European Parliament and of the Council and Council Regulation (EEC) No 3922/91 (OJ L 212, 22.8.2018, p. 1) (<http://data.europa.eu/eli/reg/2018/1139/oj>).

- (5) Commission Regulation (EU) No 139/2014², on aerodromes, has been amended by Commission Delegated Regulation (EU) 2025/21³, containing new ground handling requirements applicable to aerodrome operators, to address the interfaces between the aerodromes domain and the ground handling domain. In this context, EASA has identified the need to amend the AMC and GM to Part-ADR.OR and Part-ADR.OPS of Commission Regulation (EU) No 139/2014, to facilitate the implementation of amendments addressing the safe provision of ground handling services at EU aerodromes.
- (6) EASA, pursuant to Article 115(1)(c) of Regulation (EU) 2018/1139 and Article 6 of the EASA Rulemaking Procedure⁴, widely consulted the interested parties on the content of this Decision in 2022 and prepared an updated version following the comments received through the consultation⁵.
- (7) EASA, pursuant to Article 115(1)(c) of Regulation (EU) 2018/1139 and Article 6 of the EASA Rulemaking Procedure, consulted its Advisory Bodies (ABs) in 2023 on the content of this Decision and considered the comments received,

HAS DECIDED:

Article 1

The Annex to Decision 2014/012/R of the Executive Director of the Agency of 27 February 2014 is amended as laid down in the Annex to this Decision.

Article 2

This Decision shall enter into force on the day following that of its publication in the *Official Publication* of EASA.

It shall apply from 27 March 2028.

Cologne, 7 July 2025

For the European Union Aviation Safety Agency

The Executive Director

Florian GUILLERMET

³ Commission Delegated Regulation (EU) 2025/21 of 19 December 2024 amending Regulation (EU) No 139/2014 as regards requirements for aerodrome operators related to ground handling activities (OJ L, 2025/21, 7.3.2025) (http://data.europa.eu/eli/reg_del/2025/21/oj).

⁴ EASA is bound to follow a structured rulemaking process as required by Article 115(1) of Regulation (EU) 2018/1139. Such a process has been adopted by the EASA Management Board (MB) and is referred to as the 'Rulemaking Procedure'. See MB Decision No 01-2022 of 2 May 2022 on the procedure to be applied by EASA for the issuing of opinions, certification specifications and other detailed specifications, acceptable means of compliance and guidance material ('Rulemaking Procedure'), and repealing Management Board Decision No 18-2015 ([EASA MB Decision No 01-2022 on the Rulemaking Procedure, repealing MB Decision 18-2015 \(by written procedure\) | EASA \(europa.eu\)](#)).

⁵ [Comment Response Documents | EASA \(europa.eu\)](#)

