## **Ouestion RM**

EASA Decision 2004/4/RM (7<sup>th</sup> April 2004) (Approval Numbering System)

It is suggested to have a discussion on this recent EASA decision to change the approval numbering system in line with the EU inter-institutional style guide.

The AEA is seriously concerned about this recent EASA decision due to its major bureaucratic impact on the industry (in particular if there is no lengthy transition period) whereas there would be no added safety value.

Status of the EASA Operations and Licensing Essential Requirements

The AEA requests an update on the status of the EASA Operations and Licensing Essential Requirements. An EASA Notice of Proposed Amendment (NPA) was expected for early April, but has not yet been released to our knowledge.

## Answer

The issue was discussed with AGNA and also with AECMA representative at their request. It is not considered to be a rulemaking action, as it is only the co-ordination of national administrative rules for the implementation of EU law. This view is supported by NAAs. It has not been therefore subjected to the rulemaking process.

The decision is based on the principle that all approved organisations already have the obligation to update their documentation, including the authorised release certificate and exposition in accordance with the EASA rules. This applies not later than one year after the entry into force of the applicable regulation (28 September 2004 for Regulation 1702/2003 and 29 November 2004 for Regulation 2042/2003). This provides for an opportunity to also implement the new EASA approval reference number.

We have asked NAA's to inform the approved organisations, as soon as possible in order to allow the industry enough time to implement it, either by reissuing the approval, or by establishing a cross-reference list, what the new number is or will be. The cross-reference list will also contribute to improve traceability during and after the transition. After consulting industry we have also recommended NAAs to use the same third designator as was used in the old reference number, which would further facilitate the future traceability.

The proposed Essential Requirements for operations and pilot proficiency were published for comment on both the EASA and JAA websites. They are accompanied by more general questions on the type of implementing regulations and the type of oversight desired by stakeholders. Comments are expected by 31<sup>st</sup> July. The Agency will then issue a CRD and adopt its final opinion to the Commission.

EASA position on planned rulemaking on Long Range Operations (LROPS)

The AEA is strongly opposed to the Long Range Operations (LROPS e.g. ETOPS on three and four engined aircraft) rulemaking projects from FAA and JAA, for which a regulatory impact assessment (RIA) is lacking and which could for example have very costly impact on flights of AEA members over Siberia (in winter time)

While with twin engine extended range operations, the risk that the regulation was designed to mitigate was very clear (independent failure of both engines in flight), this is not the case for three and four engined aircraft. Similarly while the original ETOPS regulation provided a means to circumvent in defined circumstances, the then existing rules concerning the operation of two engine aircraft, there is no such current limitation for the operation of three and four engined aircraft. The proposed regulation is therefore unique in being applied in the absence of either need or safety target.

In response to AEA concerns, JAA is working on an RIA. The AEA request an update on the EASA position on this subject.

EASA position on planned FAA rule on Flammability Reduction Systems (FRS)

The AEA seriously questions the Cost/Safety Benefit of a retroactive rule for Flammability Reduction Systems (FRS): the AEA is extremely concerned about the huge cost impact to the airline industry, whereas the effectiveness of FRS has not been proven. Due to the need to transfer aircraft between registers,

There is no EASA position yet as the issue is in the rulemaking programme for 2004 and the Agency may not take position as long as the rulemaking process is not finalised. We agreed to develop a RIA in co-operation with JAA to support any final decision, which will have to be taken in co-ordination with Member States and the JAA, as operational issues are not yet in the scope of the Agency's tasks..

There is no EASA position yet as the issue is in the advance rulemaking planning for 2005-2007 and the Agency may not take position as long as the rulemaking process is not finalised. We agreed that a group should develop a RIA to determine whether retrospective action is justified. Harmonisation is one of our common objectives with the FAA, but not a binding obligation.

TAA/DAGA/DAA 1 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
JAA/EASA/FAA should work towards common airworthiness	
standards. As a consequence, the FAA is requested to harmonize	
its position with EASA/JAA.	
JAA is not convinced that retrofit would be justified. What is the	
EASA position on this issue?	
Update on Part-M and possible improvements to the current	A regulatory impact assessment process has started. The Agency shall be
regulation in response to industry concerns	sending an opinion to the Commission in due tilme to meet the target date of
	28 <sup>th</sup> March 2005, as enshrined in Regulation 2042/2003.
	EASA plans to start work on this sensitive subject in 2005, as this appears in
Are EASA planning to regulate the sources supplying Material,	the advance rulemaking planning for 2005/2007. One question may well be
<u>Parts and Components</u> to Maintenance providers and operators?	at the time whether the Basic Regulation provides for a sufficient legal basis
	to regulate this activity.
Status of EASA List of Approved Part 145 and Part 147	It was decided at the last AGNA meeting to establish a common database
Organisations	covering all organization approvals A group has been set up with EASA,
When will EASA issue a list of approved maintenance	JAA and national experts to define the conditions for such establishment,
organizations per Part 145. The list usually issued by the JAA for	including technical, legal and financial aspects . results are expected in the
JAR 145 approved organizations has been discontinued, which	fall. The actual creation of the necessary system will take some time. In
makes it more difficult for industry to choose subcontracted	between, it has been agreed that he JAA shall maintain its databases with the
approved vendors.	help of the Agency, if necessary.
The same question for approved training organizations per Part	
147.	
Design Organization Approvals	There is an item in the advance rulemaking planning for 2005-2007 looking
Does EASA intend to consider replacing the former Subpart JB	at the various aspects of DOA.
approval	
Navigation Database Supplier Approval	An NPA is prepared and should be released in the coming weeks.
It has been recognized that the Aeronautical Information does not	In the NPA which is being developed, the EASA Form One is not part of the
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currently have the integrity values required to meet more advanced forms of Area-Navigation Applications (RNAV). The Joint Aviation Authorities (JAA) (ref: JAA Temporary Guidance Leaflet (TGL) Nr 10, para 10.6.2) currently put all the burden on the airlines by requiring them to implement navigation database integrity checks using appropriate software tools or approved manual procedures to verify data relating to waypoints below the applicable minimum obstacle clearance altitude. It is clear that such an approach would not be practical in terms of resources required by the airlines. As a consequence, the JAA and FAA are currently in the course of addressing the integrity of aeronautical data process following data publication. It is the intention of JAA and FAA to approve suppliers against the requirements of DO-200A and Eurocae ED-76.

A Draft JAA Temporary Guidance Material (TGM) on the Production Organisation Approval (POA) of database suppliers has been prepared by the JAA Production Certification Sub-Sectorial Team. The draft TGM declared that a Nav database was to be considered an 'aircraft part' accompnied by a JAA (shortly EASA) form 1.

In this respect, the AEA would like to stress that we believe that a Form 1 would be impractical for this purpose, since this would mean raising a mod action every 28 days, and updating the Illustrated parts catalogue. For this reason, the FAA intends to approve audited database supplier with a so-called Letter of Approval (LoA).

The JAA CNS/ATM Steering Group, as well as the JAA

procedures to be used by Nav-Database suppliers

One significant issue raised in this NPA, is whether the Basic Regulation and Regulation 1702/2003 provide the legal basis for regulating databases suppliers.

Operations Director, agrees with our position (e.g. Letter of Approval in-stead of Form 1), but a part of the JAA Production Certification Sub-Sectorial Team still seem to advocate the use of a Form 1 for bureaucratic reasons.

Since the issue is now in the hands of EASA, we would be grateful if EASA could follow the advise of the JAA CNS/ATM STG e.g.to issue Production Organisation Approvals (POAs) of database providers and FMS manufacturers equivalent to the FAA's letters of Approval (LOA) and not to insist on all the paperwork that accompanies conventional parts. All navigation experts agree that a requirement for a Form 1 would be impractical for no added safety value.

How does EASA see this debate moving and can we expect a resolution soon? This issue is believed urgent in response to European plans to implement P-RNAV

Rulemaking work programme - Has the SSCC been communicated the finally adopted 2004 rulemaking program? Will this be published on the EASA website and when?

The Agency adopted its final rulemaking programme for 2004 on 16 April 2004 and published it in its web site.

When will the ad hoc working groups in charge of rulemaking tasks be established? How and when will interested party organizations be requested to submit proposed nominations for experts to participate in these groups? When will a list of these ad hoc groups be published?

The Agency has started implementing the rulemaking programme. It will consult the SSCC and the AGNA on the related terms of reference and call for proposals for membership in rulemaking groups. It will then decide on their final composition. In many cases, to facilitate transition, terms of reference and composition will reflect those of corresponding existing JAA teams, when they have initiated the task.

Rulemaking – FAA/EASA Harmonization	It is clearly the intention of the Agency to stick to the harmonization policy
Will EASA take over the previous list defining rulemaking	of the JAA and to ensure appropriate co-ordination with its main foreign
harmonization priorities with the FAA and assign the necessary	partners. The exact programme of common work will have to be reviewed in
resources to progress these issues?	the light of the rulemaking programme of the Agency. In the future processes
	will have to be established to ensure the consistency of the rulemaking
	activities of the partners involved.
Is the new <u>harmonization process</u> based on a formal team such as	No decision has been taken yet. Discussion on the subject are taking place in
the previous HMT? How is EASA going to ensure continuity of	the context of the drafting of bilateral agreements with the USA and Canada.
HMT/CMT support, pending possible future evolutions and the	It is likely that new co-ordination mechanisms will have to be defined.
building up of its resources? Is this covered by contracts with	
NAAs?	
What happens with the <u>former Harmonization WGs</u> which were	This is also to be discussed and agreed, taking into account the need to avoid
reporting to both the JAA SG on EU side and to ARAC on US	duplication of tasks, at least at preparatory stage.
side?	
Is there a next meeting scheduled between FAA/EASA and other	Discussions are going on. A meetings is planned for June (now postponed to
NAAs? What date?	July). In parallel, as agreed in October last year, assessment are being made
	to facilitate confidence building and prepare for an early implementation of
	the agreement when it is ready for signature.
Bilateral Agreements	Previous discussions initiated two years ago have helped providing for a
Can the Agency or European Commission provide a status report	seamless transition using existing bilateral agreements. In accordance with
on the progress of EU-US negotiations for a future BASA	the Treaty, the Community remains bound by pre-existing agreements and
agreement, together with relevant scheduled future steps and	shall implement them. At the same time negotiations have started to build a
timescales?	confidence building process that would allow the conclusion of an agreement
Can the Agency or the European Commission provide details on	with as wide as possible a scope. Good progress is being made and a draft
provisions of agreements reached (or soon to be reached) with	agreement can be envisaged by the end of the year. Since however its
other foreign countries (Australia, Brazil, Canada,)?	signature requires an assessment of the EASA itself, taking into account
	delays in its establishment, it is not expected that it can be concluded before
	one year from now.
	In parallel negotiation are taking place with Canada to conclude also an

agreement on the reciprocal acceptance of certification findings. The draft is nearly ready and will probably be discussed with Member States in the fall with the view to sign it at the end of the year. Meanwhile the Agency has concluded a working arrangement with TCCA to facilitate the reciprocal acceptance of certification findings for products and maintenance organizations.

The same process is being followed with Brazil. A working arrangement has been concluded with CTA Brazil. We wil propose them thereafter the same kind of agreement than the one being discussed with Canada.